



# **FILLMORE COUNTY 2016 PRELIMINARY BUDGET & LEVY**

Public Hearing  
6:30 p.m.

December 1, 2015

# Fillmore County Board of Commissioners



Duane Bakke, Chair (District 4),

Marc Prestby, Vice-Chair (District 5)

Randy Dahl, (District 2)

Harry Root, (District 3)

Mitch Lentz, (District 1)

# AGENDA



- ❖ Review 2015 Fillmore County Operations
- ❖ 2015 Performance Measures report
- ❖ Planned 2016 Operations
- ❖ 2016 Preliminary Expenditures and trends
- ❖ 2016 Preliminary Revenues and trends
- ❖ 2016 Proposed Fillmore County Budget & Levy
- ❖ Questions, comments, & contact information

# 2015 in Review

## ❖ Redesign – Governance

- Active participation in legislative priorities, with Board members, elected officials and department heads serving in leadership roles in their organizations
- Active participation in the County Program Aid reform
- Infrastructure upgrades: County roads/bridges and Greenleafon project
- Support of the Veteran's Cemetery
- 2014 audit the County did not use the entire amount of fund balance that was budgeted to be used
- 2015 is currently on track to be within budget for all funds
- Looked at options for efficiencies within departments and across departments
- Implemented the Road Preservation Plan and Local Sales Tax for Highway
- Worked through succession planning and have considered each position for efficient and effective options and implemented the use of the Hire Analysis form for the hiring process

## ❖ Redesign – Transparency

- Citizens' Input during each Board meeting
- First reading policy implemented for Board, employee and public review
- Budgeting County Program Aid, Disparity Aid and Ag Credit Aid in the General Fund

## ❖ Redesign – Flexibility

- Implemented innovative technologies:
  - Electronic Document Management System – Social Services
  - Full Year of Credit Card Payments – Auditor/Treasurer, Recorder and Assessor
- Continued telecommuting for improved efficiencies and increased the number of days allowed
- Budget numbers for wages and benefits provided to Department Heads to allow them to focus on department needs

# Performance Goals

FILLMORE COUNTY GOALS	MEASURES - SUMMARY
Improve Part I and Part II crime rates by 5%	MN Bureau of Criminal Apprehension records
Maintain Pavement Quality Index rating of 72	MN Dept. of Transportation records
Tobacco use among adults to national benchmark	County Health Rankings
Workforce participation rate among MFIP* and DWP** recipients between .800 and .878	MN Dept. of Human Services data
Maintain 94% Percent of adult offenders remaining free of felony conviction at 3 year follow up	MN Statewide Probation and Supervised Release Outcome report
Median ratio between 90% and 105% for 3 types of assessment ratios	Department of Revenue records
Meet 10 day turn-around time for document recording	MN Statutes 357.182, Subd. 6 standard
100% post-election results	State/County records
Increase by 5% State and Federal dollars brought into county for veterans benefits	MN Department of Veterans Affairs records
Maintain current level of employment for veterans in region	Workforce Center records
Goal of 7200 per 1000 residents for annual library visits	Southeastern Libraries Cooperating (SELCO) records
Goal of \$12 per capita rate for debt service levy	County records
Goal of 35% recycling rate of Municipal Solid Waste	SCORE report

\*Minnesota Family Investment Program

\*\*Diversionary Work Program

# Performance Measurement Outcomes

(A public survey was not conducted in 2014 or 2015)

## COMMUNITY SERVICES:

- ❖ Community Services: Public Health (Source: <http://www.countyhealthrankings.org/>)
  - Adult Tobacco Use: National Benchmark: 16%
    - Fillmore Actual: 16%
  
- ❖ Community Services: Social Services (Source: MN Dept. of Human Services and Workforce, Inc)
  - Workforce participation in MN Family Investment and Diversionary Work Program Recipients
    - Expected Performance: Between .800 and .878      Fillmore Actual: .856
  
- ❖ Community Services: Veteran Services (Sources: State Veteran's Office and Workforce Development)
  - Maintain unemployment rate for Veterans (Source: Workforce Center)
    - Fillmore Employment Rate is 78.8%
  - Increase by 5% state and federal dollars (Source MN Dept. of Veteran Affairs)
    - Federal and state dollars brought into the County for veterans benefits overall increased by 7%

# Performance Measurement Outcomes

- ❖ **Elections: Percentage of ballots counted accurately** (Source: State and County Election Records)
  - Actual: 100% accuracy
    - There were no errors on the 2014 or 2015 elections
  
- ❖ **Per Capita Debt Service: Source: County Records**
  - Goal: \$12.00 per capita
    - Actual 2014 levy: \$10.96 per capita
  
- ❖ **Use of Fillmore County libraries** (Source: 2013 SELCO Records)
  - Goal: 7200 visits per 1000 residents
    - Actual: 6990 visits per 1000 residents

# Performance Measurement Outcomes

## ❖ Probation/Corrections: Percent of adult offenders with no new felony conviction within three (3) years of discharge

(From 2014 Dodge-Fillmore-Olmsted Community Corrections Annual Report)

- **Goal of 94% of adult offenders with no new felony convictions within 3 years of discharge:**
  - **PROBATION: DFO 2014: 91.6%    Statewide: 86%**
  - **SUPERVISED RELEASE: DFO 2014: 72.5%    Statewide: 71%**
  - **The overall outcomes for both programs for the County was 84.5% compared to a statewide outcome of 81%**

## ❖ Public Safety: Reduction of Part I and Part II Crime rates by 5% (Source: BCA records)

- **19% reduction in crime rates based on current input; Sheriff Kaase looking to monitor and verify the consistent input of data in future.**
  - **2013 Total Part 1 crimes 623 and Part 2 crimes 794 = Total 1,418**
  - **2014 Total Part 1 crimes 306 and Part 2 crimes 846 = Total 1,152**

## ❖ Sanitation: Recycling Rate (Source: MPCA Report)

- **Goal of 35%**
  - **Actual recycling rate: 35%**

# Performance Measurement Outcomes

## ❖ Recorder: Document Recording rate (Source: County Records)

- All documents were recorded within the 10 day turn-around period

## ❖ Highway: Pavement Quality Index rating of roads

(Source: 2014 MN Department of Transportation (MN/DOT) records)

- Goal: Maintain Pavement Quality Index Rating (PQI) of 72
  - Actual: PQI of 72 (Spring 2015 MN/DOT data)

## ❖ Assessor: Median ratio for three types of assessment ratios

- Goal: between 90% and 105%
  - Actual:
    - ✓ Commercial/Industrial Classification 96%
    - ✓ Ag/Rural Vacant Classification 99%
    - ✓ Residential Classification 95%

# 2016 Goals and Objectives

## ❖ Redesign – Governance

- Maintain or build fund balance
- Continue options of redesign and department evaluation
- Airport Improvements and Expansion
- Evaluate the combination of Coordinator/Community Services Director and other shared positions and look at other options for combination or correlation of departments or services

## ❖ Redesign – Transparency

- Implement bi-monthly Finance Committee meetings and ensure timely audit responses
- Benefits Committee to examine all benefits and options for cost savings
- Citizen's Input always welcomed
- Continue providing the public budget process

## ❖ Redesign – Flexibility

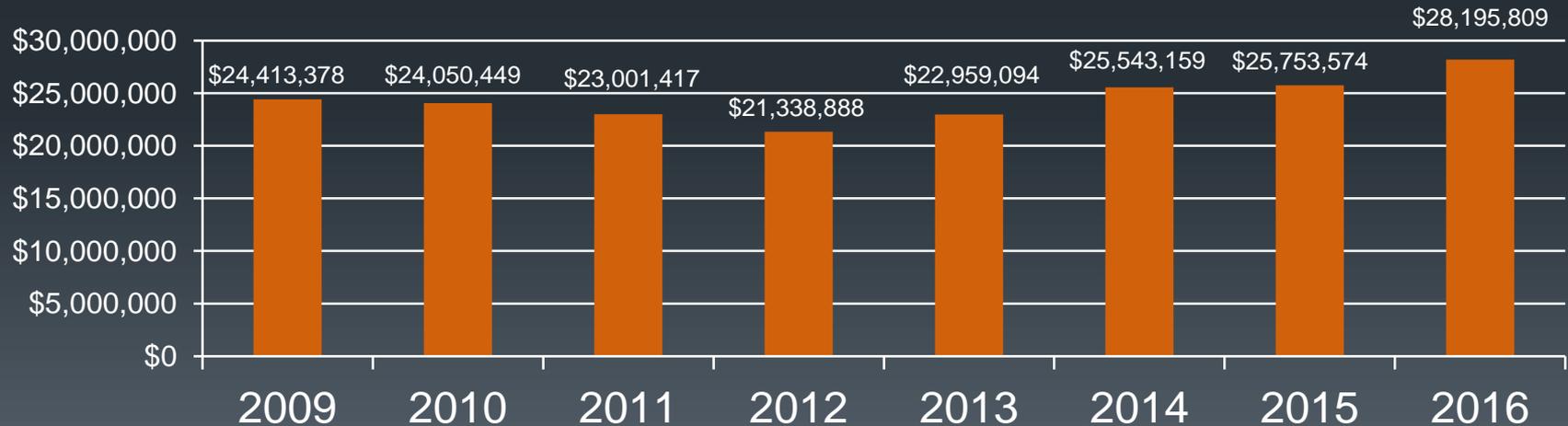
- Continue exploration of technology collaborative efforts
  - Consideration of electronic payroll management system
  - Secure grant for mobile technology for Sheriff's Office
  - Continue to Utilize regional technology purchasing opportunities

## Fillmore County Expenditure Trends

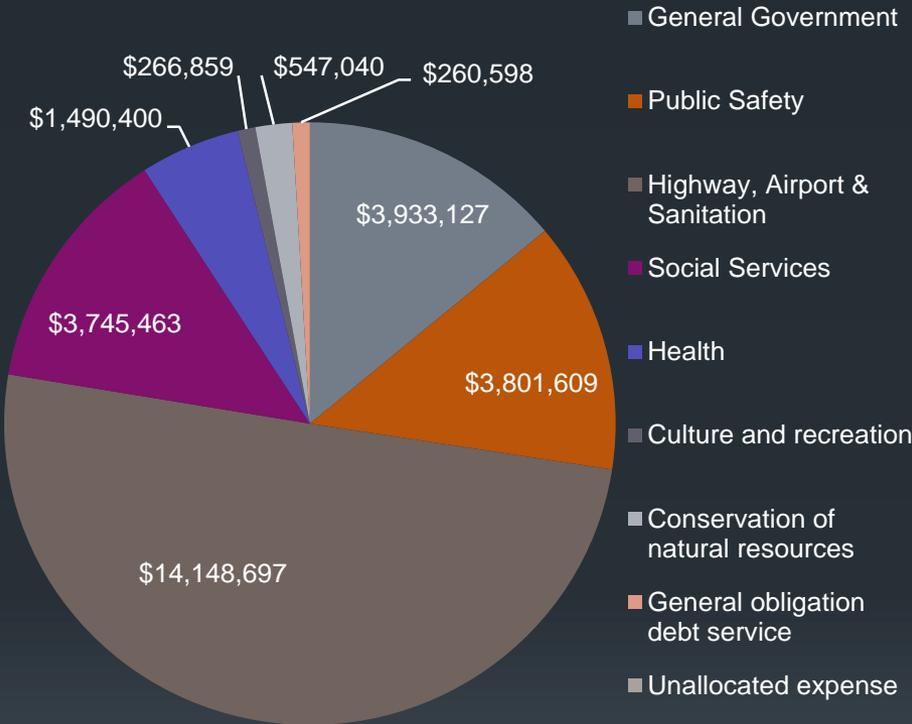
CATEGORY	2009	2010	2011	2012	2013	2014	2015	2016
General Government	\$ 3,813,392	\$ 3,982,704	\$ 3,811,782	\$ 3,893,126	\$ 3,710,068	\$3,624,055	\$3,744,858	\$ 3,933,127
Public Safety	\$ 3,007,796	\$ 3,028,331	\$ 3,080,880	\$ 3,173,870	\$ 3,383,990	\$3,507,909	\$3,707,935	\$ 3,801,609
Highway, Airport & Sanitation	\$ 10,660,177	\$ 10,363,144	\$ 9,675,828	\$ 7,722,605	\$ 9,288,011	\$10,572,402	\$10,507,259	\$ 14,148,697
Social Services	\$ 3,778,721	\$ 3,702,909	\$ 3,504,630	\$ 3,673,344	\$ 3,690,837	\$4,068,416	\$3,847,918	\$ 3,745,463
Health	\$ 1,829,434	\$ 1,696,650	\$ 1,639,213	\$ 1,669,509	\$ 1,693,440	\$1,589,681	\$1,479,734	\$ 1,490,400
Culture and recreation	\$ 246,000	\$ 251,953	\$ 251,953	\$ 251,953	\$ 256,062	\$258,147	\$262,359	\$ 266,859
Conservation of natural resources	\$ 594,761	\$ 547,229	\$ 557,507	\$ 555,086	\$ 553,941	\$1,537,053	\$1,949,113	\$ 547,040
General obligation debt service	\$ 274,707	\$ 259,425	\$ 260,000	\$ 267,000	\$ 255,600	\$258,298	\$254,398	\$ 260,598
Unallocated expense	\$ 208,390	\$ 218,104	\$ 219,624	\$ 132,395	\$ 127,145	\$127,198	\$0	\$ -
<b>TOTAL EXPENDITURES</b>	<b>\$24,413,378</b>	<b>\$24,050,449</b>	<b>\$23,001,417</b>	<b>\$21,338,888</b>	<b>\$22,959,094</b>	<b>\$25,543,159</b>	<b>\$25,753,574</b>	<b>\$28,195,809</b>

## TOTAL EXPENDITURES

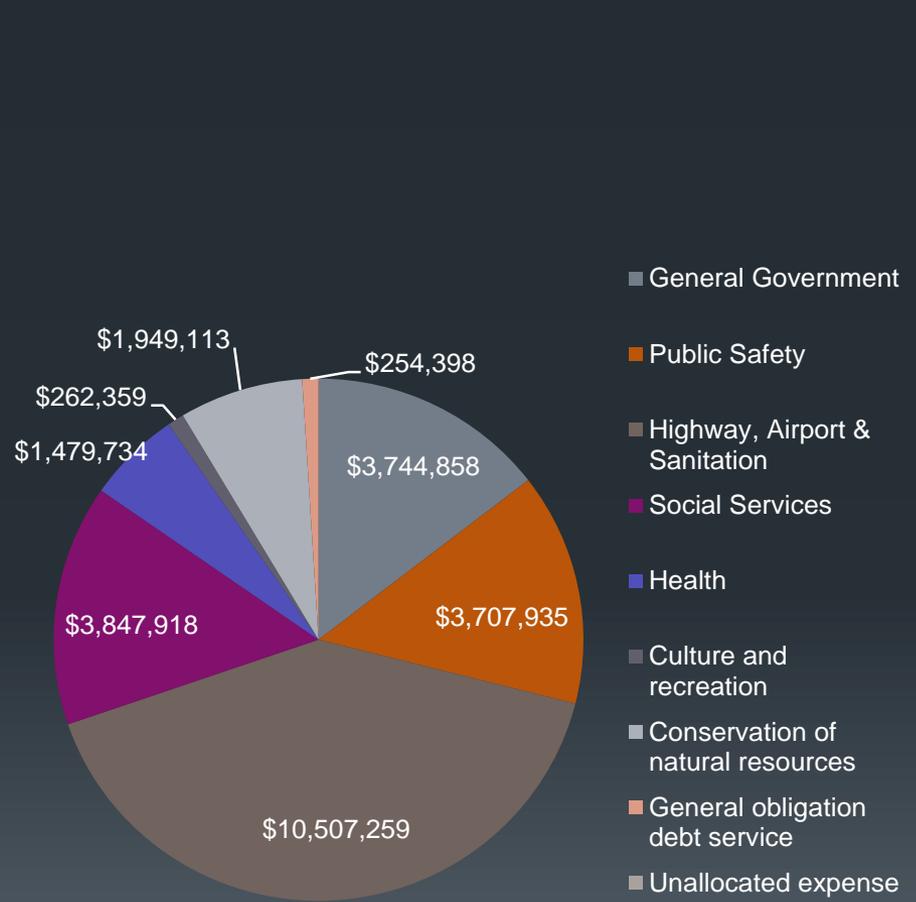
■ TOTAL EXPENDITURES



# 2015 and 2016 BUDGET EXPENSE COMPARISONS



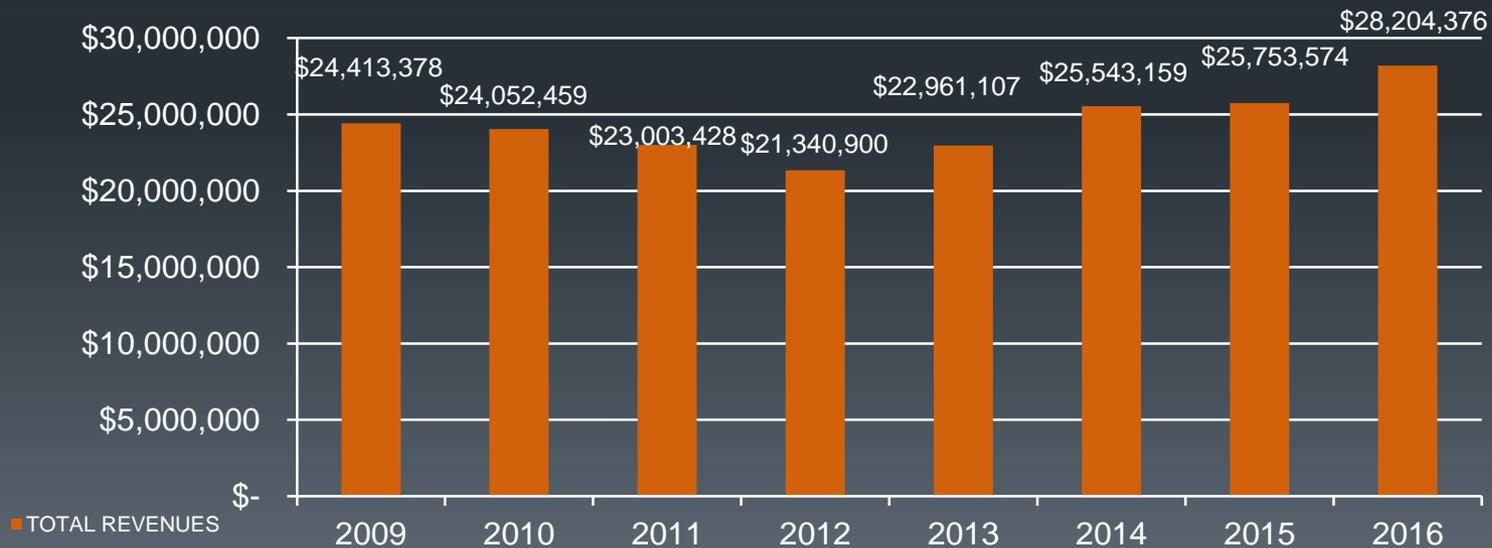
**2016 BUDGET**



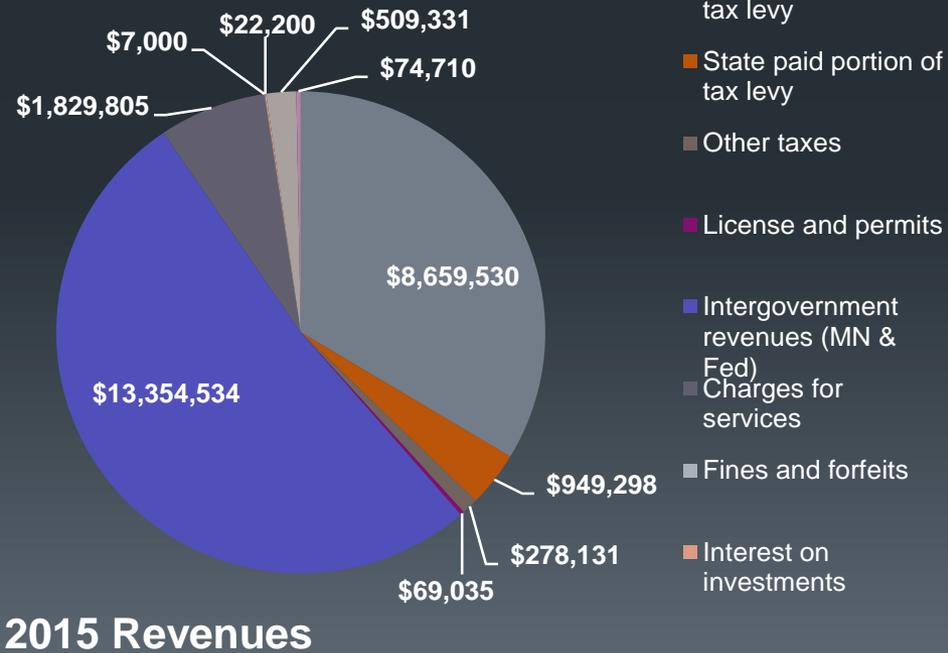
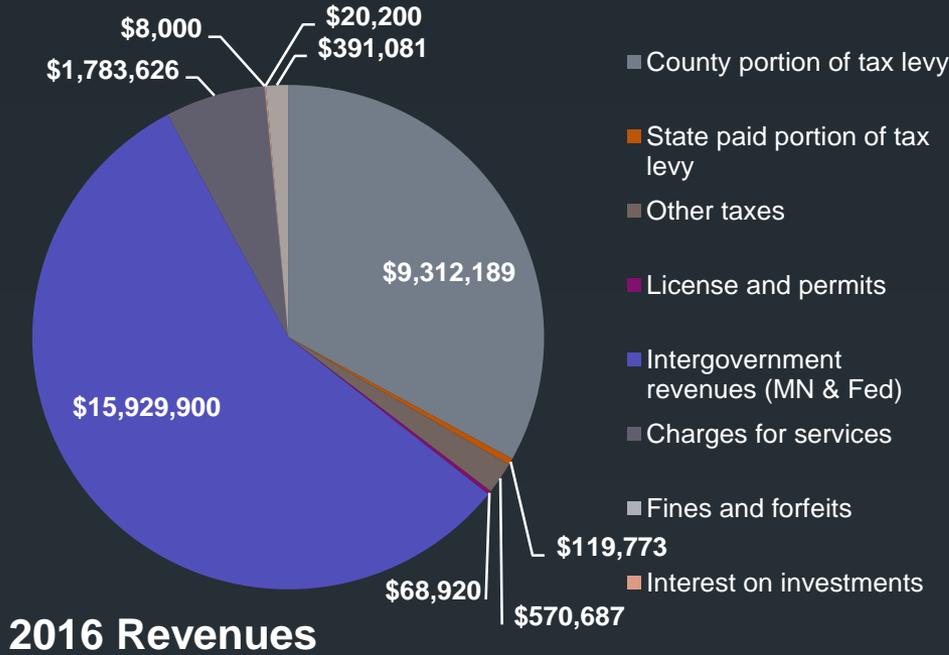
**2015 BUDGET**

REVENUE TRENDS								
Source of Revenue	2009	2010	2011	2012	2013	2014	2015	2016
County portion of tax levy	\$ 7,625,384	\$ 7,704,297	\$ 7,983,838	\$ 8,239,489	\$ 8,472,147	\$ 8,321,658	\$ 8,659,530	\$ 9,312,189
State paid portion of tax levy	\$ 1,319,980	\$ 1,056,458	\$ 900,406	\$ 957,531	\$ 799,396	\$ 1,095,441	\$ 949,298	\$ 119,773
Other taxes	\$ 170,060	\$ 205,985	\$ 192,180	\$ 231,491	\$ 264,660	\$ 279,087	\$ 278,131	\$ 570,687
License and permits	\$ 44,840	\$ 48,040	\$ 50,040	\$ 58,140	\$ 62,040	\$ 57,620	\$ 69,035	\$ 68,920
Intergovernment revenues (MN & Fed)	\$11,366,338	\$11,454,575	\$11,331,787	\$ 9,182,747	\$ 10,450,757	\$12,895,769	\$13,354,534	\$15,929,900
Charges for services	\$ 2,565,631	\$ 2,435,083	\$ 1,726,596	\$ 1,759,422	\$ 1,776,190	\$ 1,849,696	\$ 1,829,805	\$ 1,783,626
Fines and forfeits	\$ 4,200	\$ 3,700	\$ 5,000	\$ 7,000	\$ 7,000	\$ 5,500	\$ 7,000	\$ 8,000
Interest on investments	\$ 185,000	\$ 150,000	\$ 37,000	\$ 35,000	\$ 36,000	\$ 21,000	\$ 22,200	\$ 20,200
Miscellaneous	\$ 649,395	\$ 411,511	\$ 487,001	\$ 480,968	\$ 683,104	\$ 684,564	\$ 509,331	\$ 391,081
Other Financing Sources	\$ 88,800	\$ 285,800	\$ 88,300	\$ 86,100	\$ 87,800	\$ 15,570	\$ 74,710	\$ -
Budgeted use of fund balances	\$ 393,750	\$ 295,000	\$ 199,269	\$ 301,000	\$ 320,000	\$ 317,254	\$ -	\$ -
<b>TOTAL REVENUES</b>	<b>\$24,413,378</b>	<b>\$24,052,459</b>	<b>\$23,003,428</b>	<b>\$ 21,340,900</b>	<b>\$ 22,961,107</b>	<b>\$25,543,159</b>	<b>\$25,753,574</b>	<b>\$28,204,376</b>

## TOTAL REVENUES



# 2015 and 2016 REVENUES



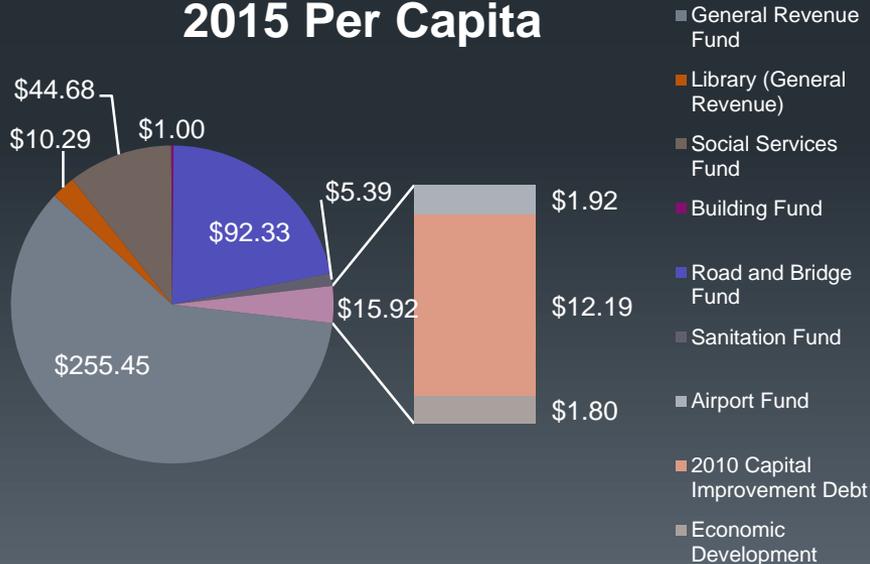
# PER CAPITA Comparison

FILLMORE COUNTY FUNDS	2015 LEVY	Per Capita	2016 LEVY	Per Capita
General Revenue Fund	\$ 5,330,291	\$ 255.45	\$ 5,295,882	\$ 253.80
Library (General Revenue)	\$ 214,809	\$ 10.29	\$ 219,309	\$ 10.51
Social Services Fund	\$ 932,333	\$ 44.68	\$ 1,121,251	\$ 53.74
Building Fund	\$ 20,902	\$ 1.00	\$ 35,000	\$ 1.68
Road and Bridge Fund	\$ 1,926,581	\$ 92.33	\$ 2,158,156	\$ 103.43
Sanitation Fund	\$ 112,536	\$ 5.39	\$ 136,756	\$ 6.55
Airport Fund	\$ 40,077	\$ 1.92	\$ 35,887	\$ 1.72
2010 Capital Improvement Debt	\$ 254,398	\$ 12.19	\$ 269,165	\$ 12.90
Economic Development	\$ 37,625	\$ 1.80	\$ 40,783	\$ 1.95
<b>Total</b>	<b>\$ 8,869,552</b>	<b>\$ 425.07</b>	<b>\$ 9,312,189</b>	<b>\$ 446.29</b>

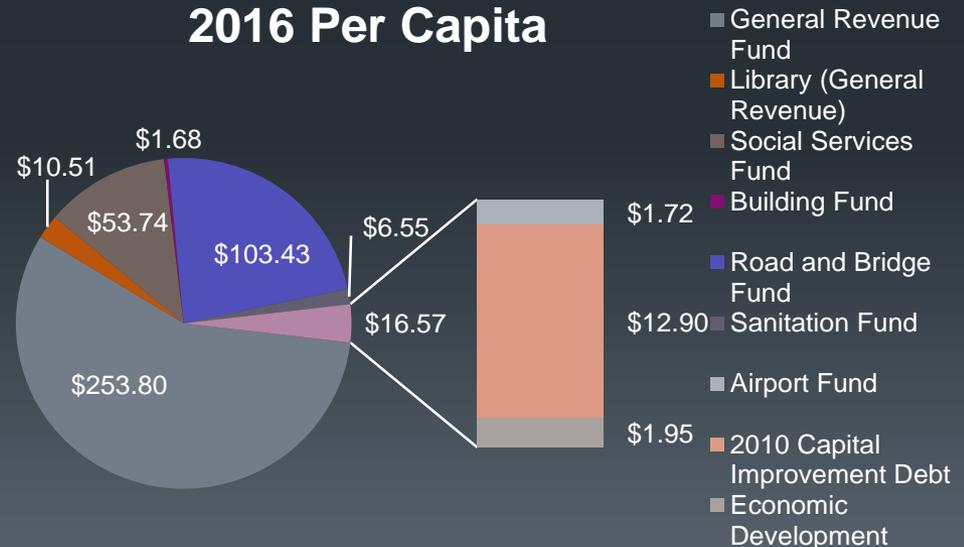
Total Includes Disparity Aid of \$210,022 for 2015 and \$119,773 for 2016

Population = 20,866

## 2015 Per Capita



## 2016 Per Capita



# 2016 Fillmore County Budget/Levy Summary

- Loss of \$76,735 in CPA (County Program Aid)
- 2% proposed COLA
- Proposed 4.9% increase in levy
- Directive from Board to hold fund balance steady or build up the fund balance
- Directive to review each position as it becomes vacant with hire analysis form
- Provided actual costs for all funds for transparency in the Levy/Budget process

# Questions/Contact Information



- ❖ Final 2016 Budget and Levy will be presented for Board consideration:

**Tuesday, December 15<sup>th</sup> and**

**Tuesday, December 22<sup>nd</sup>**

(if additional time is needed)

- ❖ Questions:

Bobbie Vickerman

Fillmore County Coordinator

507.765.4566

**[bvickerman@co.fillmore.mn.us](mailto:bvickerman@co.fillmore.mn.us)**